

Annual Financial Statements

For the Year Ended June 30, 2019

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INDEPENDENT AUDITORS' REPORT

To the School Committee
Wachusett Regional School District

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Wachusett Regional School District (the District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Wachusett Regional School District's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

The District's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Wachusett Regional School District, as of June 30, 2019, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, and certain pension and OPEB schedules be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2020 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

June 30, 2020

Melanson Heath

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Wachusett Regional School District (the District), we offer readers this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2019.

A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains required supplementary information in addition to the basic financial statements themselves.

<u>Government-wide financial statements</u>. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all assets, liabilities, and deferred outflows/inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The Statement of Activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

<u>Fund financial statements</u>. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. The District's funds are categorized in two categories: governmental funds and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Reconciliations are provided to facilitate the comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support District programs.

<u>Notes to the financial statements</u>. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by accounting principles generally accepted in the United States of America.

B. FINANCIAL HIGHLIGHTS

- As of the close of the current fiscal year, the total of liabilities and deferred inflows exceeded assets and deferred outflows by \$(125,787,151) (i.e., net position), a change of \$(16,038,772) in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$1,844,697, a change of \$(1,260,401) in comparison to the prior year.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$1,301,051, a change of \$(115,564) in comparison to the prior year.

C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data for the current and prior fiscal years.

NET POSITION

	Governmental Activities				
		<u>2019</u>		<u>2018</u>	
Current assets	\$	8,498,034	\$	8,756,259	
Noncurrent assets	-	66,582,959		68,569,925	
Total Assets		75,080,993		77,326,184	
Deferred outflows of resources		30,390,840		3,830,693	
Currentliabilities		8,733,429		7,709,156	
Noncurrent liabilities	-	214,530,832		176,088,333	
Total Liabilities		223,264,261		183,797,489	
Deferred inflows of resources		7,994,723		7,107,767	
Net investment in capital assets		53,333,526		53,425,492	
Restricted		485,764		1,643,997	
Unrestricted		(179,606,441)		(164,817,868)	
Total Net Position	\$	(125,787,151)	\$	(109,748,379)	

As noted earlier, net position may serve over time as a useful indicator of the District's financial position. At the close of the most recent fiscal year, total net position was \$(125,787,151), a change of \$(16,038,772) from the prior year.

The largest portion of net position, \$53,333,526, reflects our investment in capital assets (e.g., land and buildings), less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position, \$485,764, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position is a deficit of \$(179,606,441), primarily resulting from unfunded net pension and net OPEB liabilities.

CHANGE IN NET POSITION

	Governmental Activities				
	<u>2019</u>				
Revenues					
Program revenues:					
Charges for services	\$ 3,285,09	3 \$	3,741,858		
Operating grants and contributions	20,970,91	6	21,856,286		
General revenues:					
Assessments to members	62,670,74	3	59,608,255		
Grants and contributions not					
restricted to specific programs	30,616,17		30,556,292		
Investment income	102,38	7	29,515		
Miscellaneous	286,05	6	267,143		
Total Revenues	117,931,36	5	116,059,349		
Expenses					
Administration	2,237,55	7	2,143,384		
Instruction	73,438,70	0	71,595,852	*	
Other school services	11,650,47	8	11,289,730		
Operation and maintenance	6,661,44	7	6,382,641		
Fixed charges	30,424,60	4	25,323,107	*	
Programs with other districts	6,723,95	7	6,158,276		
Interest	560,95	3	654,436		
Depreciation	2,272,44	<u>1</u>	2,268,893		
Total Expenses	133,970,13	7_	125,816,319		
Change in Net Position	(16,038,77	2)	(9,756,970)		
Net Position - Beginning of Year	(109,748,37	9)	(99,991,409)		
Net Position - End of Year	\$ <u>(125,787,15</u>	1) \$	(109,748,379)		

^{*}Fiscal year 2018 amounts above reflect certain reclassifications from the 2018 audited financial statements to be consistent with the current year presentation.

Governmental activities for the year resulted in a change in net position of \$(16,038,772). Key elements of this change are as follows:

Governmental funds operating results	\$	(1,260,401)
Debt principal payments in excess of		
depreciation expense		(377,441)
Capital asset purchases		285,475
Change in accrued interest liability		17,903
Change in compensated absence liability		35,800
Change in net pension liability and related deferrals		(2,059,516)
Change in net OPEB liability and related deferrals		(12,680,592)
Total	\$_	(16,038,772)

D. FINANCIAL ANALYSIS OF FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

<u>Governmental funds</u>. The focus of governmental funds is to provide information on nearterm inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of the District's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$1,844,697, a change of \$(1,260,401) in comparison to the prior year. Key elements of this change are as follows:

General Fund operating results	\$	(404,283)
Nonmajor Governmental Funds operating results	-	(856,118)
Total	\$	(1,260,401)

The General Fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$1,301,051, while total fund balance was \$1,358,366. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total General Fund expenditures. Refer to the table below.

					% of
<u>General Fund</u>		06/30/19	06/30/18	<u>Change</u>	Total General Fund Expenditures
Unassigned Fund Balance	\$	1,301,051	\$ 1,416,615	\$ (115,564)	1.3%
Total Fund Balance	\$	1,358,366	\$ 1,762,649	\$ (404,283)	1.3%

The total fund balance of the General Fund changed by \$(404,283) during the current fiscal year. Key factors in this change are as follows:

Use of fund balance as a funding source	\$ (400,000)
Revenues less than of budget	(420,122)
Expenditures less than budget	554,558
Current year encumbrances	57,315
Prior year encumbrances	(196,034)
Total	\$ (404,283)

E. GENERAL FUND BUDGETARY HIGHLIGHTS

There was no overall change in the General Fund budget; however, there were line items transfers approved by the School Committee.

F. CAPITAL ASSET AND DEBT ADMINISTRATION

<u>Capital assets</u>. Total investment in capital assets at year-end amounted to \$66,582,959 (net of accumulated depreciation). This investment in capital assets includes land and buildings.

Additional information on capital assets can be found in the Notes to the Financial Statements.

Long-term debt. At the end of the current fiscal year, total bonded debt outstanding was \$13,250,000, all of which was backed by the full faith and credit of the District.

Additional information on long-term debt can be found in the Notes to the Financial Statements.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Wachusett Regional School District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Wachusett Regional School District 1745 Main Street Jefferson, Massachusetts 01522

STATEMENT OF NET POSITION

JUNE 30, 2019

	Governmental <u>Activities</u>
Assets	
Current:	
Cash and short-term investments Receivables	\$ 3,850,616 4,647,418
Total Current Assets	8,498,034
Noncurrent:	
Land and construction in progress	945,000
Capital assets, net of accumulated depreciation	65,637,959
Total Noncurrent Assets	66,582,959
Total Assets	75,080,993
Deferred Outflows of Resources	
Related to pensions	3,839,231
Related to OPEB	26,551,609
Total Deferred Outflows of Resources	30,390,840
Total Assets and Deferred Outflows of Resources	105,471,833
Liabilities	
Current:	
Warrants payable Accrued payroll and related liabilities	778,670 5,874,667
Accrued interest on bonds payable	145,092
Current portion of bonds payable	1,935,000
Total Current Liabilities	8,733,429
Noncurrent:	
Bonds payable, net of current portion	11,315,000
Compensated absences	258,600
Net pension liability Net OPEB liability	29,739,068 173,218,164
Total Noncurrent Liabilities	214,530,832
Total Liabilities	223,264,261
Deferred Inflows of Resources	
Related to pensions	220,458
Related to OPEB	7,774,265
Total Deferred Inflows of Resources	7,994,723
Total Liabilities and Deferred Inflows of Resources	231,258,984
Net Position	
Net investment in capital assets	53,333,526
Restricted Unrestricted	485,764 (179,606,441)
	(179,606,441)
Total Net Position	\$ (125,787,151)

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2019

			_	Program Revenues				et (Expenses) Revenues
						and	Changes in Net Position	
				Charges for Grants and			Governmental	
		<u>Expenses</u>		<u>Services</u>		<u>Contributions</u>		<u>Activities</u>
Governmental Activities								
Administration	\$	2,237,557	\$	-	\$	-	\$	(2,237,557)
Instruction		73,438,700		1,515,645		20,401,199		(51,521,856)
Other school services		11,650,478		1,769,448		569,717		(9,311,313)
Operation and maintenance		6,661,447		-		-		(6,661,447)
Fixed charges		30,424,604		-		-		(30,424,604)
Programs with other districts		6,723,957		-		-		(6,723,957)
Interest		560,953		-		-		(560,953)
Depreciation	_	2,272,441	_		_		_	(2,272,441)
Total Governmental Activities	\$ <u></u>	133,970,137	\$_	3,285,093	\$_	20,970,916		(109,714,128)
			G	eneral Revenu	es			
				Assessments	to me	mbers		62,670,743
				Grants and co	ntrib	utions not restricted		
				to specific p	rogra	ıms		30,616,170
				Investment in	come			102,387
				Miscellaneou	S		_	286,056
			To	otal General Re	evenu	es	_	93,675,356
				Change in N	et Po	sition		(16,038,772)
			N	et Position				
				Beginning of	Year		_	(109,748,379)
				End of Year			\$ <u>_</u>	(125,787,151)

GOVERNMENTAL FUNDS

BALANCE SHEET

JUNE 30, 2019

Assets	General <u>Fund</u>	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Cash and short-term investments Receivables Due from other funds	\$ 3,600,049 3,362,610 589,149	\$ 250,567 1,284,808 	\$ 3,850,616 4,647,418 589,149
Total Assets	\$ <u>7,551,808</u>	\$ <u>1,535,375</u>	\$ 9,087,183
Liabilities Warrants payable Accrued payroll and related liabilities Due to other funds Total Liabilities	\$ 318,775 5,874,667 - 6,193,442	\$ 459,895 - 589,149 1,049,044	\$ 778,670 5,874,667 589,149 7,242,486
Fund Balances Restricted Assigned Unassigned	- 57,315 <u>1,301,051</u>	486,331 - -	486,331 57,315 1,301,051
Total Fund Balances	1,358,366	486,331	1,844,697
Total Liabilities and Fund Balances	\$ 7,551,808	\$ 1,535,375	\$ 9,087,183

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

JUNE 30, 2019

Governmental Fund Balances	\$	1,844,697
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds.		66,582,959
In the Statement of Activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.		(145,092)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in governmental funds.		
Bonds payable		(13,250,000)
Net pension liability and related deferred outflows/inflows of resources are not due and payable in the current period nor require the use of current financial resources and, therefore, are not reported in governmental funds.		(26,120,295)
Net OPEB liability and related deferred outflows/inflows of resources are not due and payable in the current period nor require the use of current financial resources and, therefore, are not reported in governmental funds.		(154,440,820)
		, , ,
Other		(258,600)
Net Position of Governmental Activities	\$ _	(125,787,151)

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2019

		General <u>Fund</u>	G	Nonmajor Jovernmental Funds		Total Governmental <u>Funds</u>
Revenues						
Assessments to members	\$	62,670,743	\$	-	\$	62,670,743
Intergovernmental		38,927,445		5,781,871		44,709,316
Charges for services		-		3,285,093		3,285,093
Investment income		100,697		1,690		102,387
Miscellaneous	_	251,719		34,337	_	286,056
Total Revenues		101,950,604		9,102,991		111,053,595
Expenditures						
Current:						
Administration		2,237,557		-		2,237,557
Instruction		62,975,549		3,871,181		66,846,730
Other school services		8,398,317		3,252,161		11,650,478
Operation and maintenance		6,578,553		118,369		6,696,922
Fixed charges		15,635,246	49,250			15,684,496
Programs with other districts		3,805,809		2,918,148		6,723,957
Debt service:						
Principal		1,895,000		-		1,895,000
Interest	_	578,856	_		_	578,856
Total Expenditures	_	102,104,887	_	10,209,109	_	112,313,996
Excess (deficiency) of revenues						
over expenditures		(154,283)		(1,106,118)		(1,260,401)
Other Financing Sources (Uses)						
Transfers in		-		250,000		250,000
Transfers out	_	(250,000)	_		_	(250,000)
Total Other Financing Sources (Uses)	_	(250,000)	_	250,000	_	<u>-</u>
Change in fund balance		(404,283)		(856,118)		(1,260,401)
Fund Equity, at Beginning of Year	_	1,762,649	_	1,342,449	_	3,105,098
Fund Equity, at End of Year	\$_	1,358,366	\$_	486,331	\$_	1,844,697

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2019

Net Change in Fund Balances - Total Governmental Funds	\$	(1,260,401)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:		
Capital asset purchases		285,475
Depreciation		(2,272,441)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net position:		
Repayments of bonds		1,895,000
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:		
Change in net pension liability and related deferred outflows/inflows of resources		(2,059,516)
Change in net OPEB obligation and related deferred outflows/inflows of resources		(12,680,592)
Other	_	53,703
Change in Net Position - Governmental Activities	\$_	(16,038,772)

GENERAL FUND

STATEMENT OF REVENUES AND OTHER SOURCES, AND EXPENDITURES AND OTHER USES -

FOR THE YEAR ENDED JUNE 30, 2019

	_	Budgete	d Am	ounts			/ariance with
		Original <u>Budget</u>		Final <u>Budget</u>	Actual <u>Amounts</u>		Final Budget Positive <u>(Negative)</u>
Revenues and Other Sources							
Assessments to members	\$	62,670,743	\$	62,670,743	\$ 62,670,743	\$	-
Intergovernmental		30,936,708		30,936,708	30,616,170		(320,538)
Investment income		12,750		12,750	100,697		87,947
Miscellaneous		439,250		439,250	251,719		(187,531)
Use of fund balance	_	400,000		400,000	400,000	-	
Total Revenues and Other Sources		94,459,451		94,459,451	94,039,329		(420,122)
Expenditures							
Administration		2,191,698		2,235,306	2,234,852		454
Instruction		55,445,462		54,915,103	54,655,381		259,722
Other school services		8,580,947		8,445,847	8,397,997		47,850
Operation and maintenance		6,458,304		6,499,308	6,446,120		53,188
Fixed charges		14,940,844		15,501,691	15,588,572		(86,881)
Programs with other districts		4,118,340		4,138,340	3,858,115		280,225
Debt service	_	2,473,856	-	2,473,856	2,473,856	-	-
Total Expenditures	-	94,209,451	-	94,209,451	93,654,893	-	554,558
Excess (deficiency) of Revenues Over Expenditures		250,000		250,000	384,436		134,436
Other Financing Uses							
Transfer out	_	(250,000)		(250,000)	(250,000)	-	
Excess (deficiency) of revenues and other sources over expenditures and other uses	\$	-	\$	-	\$ 134,436	\$	134,436

FIDUCIARY FUNDS

STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2019

	OPEB <u>Trust Fund</u>	Private Purpose Trust Funds - Scholarships	Agency <u>Funds</u>
Assets			
Cash and short term investments	\$ 10,377	\$ <u>201,910</u>	\$ 481,800
Total Assets	10,377	201,910	481,800
Liabilities			
Warrants payable	-	-	28,864
Due to student organizations			452,936
Total Liabilities			\$ 481,800
Net Position			
Restricted for OPEB purposes	10,377	-	
Restricted for other purposes		201,910	
Total Net Position	\$ <u>10,377</u>	\$ <u>201,910</u>	

FIDUCIARY FUNDS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FOR THE YEAR ENDED JUNE 30, 2019

	OPEB <u>Trust Fund</u>	Private Purpose Trust Funds - <u>Scholarships</u>
Additions		
Contributions Investment income	\$ 3,172,824 403	\$ 8,000 1,958
Total Additions	3,173,227	9,958
Deductions		
Employee benefits Awards and scholarships	3,172,864 	- <u>3,250</u>
Total Deductions	3,172,864	3,250
Net Increase	363	6,708
Net Position		
Beginning of Year	10,014	195,202
End of Year	\$ <u>10,377</u>	\$ 201,910

Notes to the Financial Statements

1. Summary of Significant Accounting Policies

The accounting policies of the Wachusett Regional School District (the District) conform to Generally Accepted Accounting Principles (GAAP) as applicable to governmental units. The following is a summary of significant policies:

A. Reporting Entity

The Wachusett Regional School District is a municipal corporation governed by an elected Regional School Committee. As required by Generally Accepted Accounting Principles, these financial statements present the District and applicable component units for which the District is considered to be financially accountable. In fiscal year 2019, it was determined that no entities met the required GASB 14 (as amended) criteria of component units.

B. Government-wide and Fund Financial Statements

Government-wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Member assessments and other items not properly included among program revenues are reported instead as *general revenues*.

Fund Financial Statements

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Fund Financial Statements

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Typically, revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, certain expenditures such as debt service, claims and judgments, compensated absences, and pension and OPEB are recorded as expenditures only when they are due.

The District reports the following major governmental fund:

• The *General Fund* is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The fiduciary fund financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Under this method, revenues are recognized when earned and expenses are recorded when liabilities are incurred.

The District reports the following fiduciary funds:

- Other Post-Employment Benefits Trust Fund is used to accumulate resources for health and life insurance benefits for retired employees.
- Private-Purpose Trust Funds are used to account for trust arrangements, under which
 principal and investment income exclusively benefits individuals, private
 organizations, or other governments.
- Agency Funds are used to account for fiduciary assets held by the District in a custodial
 capacity as an agent on behalf of others (e.g., student activity funds). Agency funds
 report only assets and liabilities and, therefore, have no measurement focus.

D. Cash and Short-Term Investments

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash balances are invested to the extent available, and interest earnings are recognized in the General Fund. Certain governmental and fiduciary funds segregate cash, and investment earnings become a part of those funds.

Deposits with financial institutions consist primarily of demand deposits, certificates of deposits, and savings accounts. A cash and investment pool is maintained that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption "cash and short-term investments".

E. Interfund Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due from/to other funds" (i.e., the current portion of interfund loans).

F. Capital Assets

Capital assets, which include land and buildings are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial individual cost of more than \$25,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40
Machinery and Equipment	5 - 10

G. Compensated Absences

It is the District's policy to permit certain employees to accumulate earned but unused vacation benefits. All vested vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

H. Long-Term Liabilities

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position.

I. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

<u>Fund Balance</u> - Generally, fund balance represents the difference between current assets/deferred outflows and current liabilities/deferred inflows. The District reserves those portions of fund balance that are legally segregated for a specific future use or which do not represent available, spendable resources and, therefore, are not available for appropriation or expenditure.

When an expenditure is incurred that would qualify for payment from multiple fund balance types, the District uses the following order to liquidate liabilities: restricted, committed, assigned, and unassigned.

<u>Net Position</u> - Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on use, either through enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws, or regulations of other governments. The remaining net position is reported as unrestricted.

J. Use of Estimates

The preparation of basic financial statements in conformity with Generally Accepted Accounting Principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures for contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates.

2. Stewardship, Compliance and Accountability

A. Budgetary Information

The School Committee annually determines the amount to be raised (after deducting the amount of anticipated revenue the District expects to receive) to maintain and operate the District during the next fiscal year. The District then calculates the assessments to each member community based on its approved budget and seeks an appropriation in the amount of that assessment from each community. After assessments are appropriated by each member community that are consistent with the School Committee's budget (either its initial budget or a budget revised to be consistent with the member's appropriations), the District Treasurer certifies the assessments to the treasurers of the member communities.

Formal budgetary integration is employed as a management control device during the year for the General Fund. Effective budgetary control is achieved for all other funds through provisions of Massachusetts General Laws.

At year-end, appropriation balances lapse, except for certain unexpended capital items which will be honored during the subsequent year.

B. Budgetary Basis

The General Fund final appropriation appearing on the "Budget and Actual" page of the fund financial statements represents the final amended budget after all transfers and supplemental appropriations.

C. Budget/GAAP Reconciliation

The budgetary data for the General Fund is based upon accounting principles that differ from Generally Accepted Accounting Principles (GAAP). Therefore, in addition to the GAAP basis financial statements, the results of operations of the General Fund are presented in accordance with budgetary accounting principles to provide a meaningful comparison to budgetary data.

The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting.

General Fund	<u>Revenues</u>	<u>Expenditures</u>	Other Financing <u>Sources/Uses</u>
GAAP basis	\$ 101,950,604	\$ 102,104,887	\$ (250,000)
Record use of fund balance as a funding source	400,000	-	-
Add end-of-year appropriation carryforwards	-	57,315	-
Reverse prior year appropriation carryforwards	-	(196,034)	-
Reverse State contributions to MTRS	(8,311,275)	(8,311,275)	
Budgetary Basis	\$ 94,039,329	\$ 93,654,893	\$ (250,000)

D. Assessments to Members

Most capital and operating costs of the District in excess of each member's net minimum contribution are apportioned to the members on the basis of their respective pupil enrollments in the District on October 1 of the preceding year. Certain costs, such as transportation and debt service, are outside of the net school spending requirements established by the Commonwealth of Massachusetts. These costs are apportioned to the members based on either a percentage or on a member-specific basis. For the year ended June 30, 2019, the assessments were as follows:

Holden	\$	28,087,047
Paxton		6,313,461
Princeton		4,863,870
Rutland		12,062,627
Sterling		11,343,738
Total	\$_	62,670,743

3. Cash and Short-Term Investments

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned. Massachusetts General Law Chapter 44, section 55, limits the District's deposits "in a bank or trust company or banking company to an amount not exceeding 60% of the capital and surplus of such bank or trust company or banking company, unless satisfactory security is given to it by such bank or trust company or banking company for such excess." The District does not have a deposit policy for custodial credit risk.

At June 30, 2019, the District's bank balance was categorized as follows:

FDIC/DIF/NCUA	\$	980,827
State pool		2,671,117
Uninsured or uncollateralized	_	1,751,852
Total	\$	5,403,796

4. Receivables

The receivable balance in the general fund represents late state aid, which was received in early July 2019. The receivable balance in other funds is comprised primarily of reimbursements requested from Federal and State agencies for expenditures incurred in fiscal year 2019.

5. Interfund Receivable/Payables Fund Accounts

Although self-balancing funds are maintained, most transactions flow through the general funds. In order to obtain accountability for each fund, interfund receivable and payable accounts must be utilized. As of June 30, 2020, \$589,149 was due from the Special Revenue Fund to the General Fund as a result of outstanding grant reimbursements due to the District.

6. Capital Assets

Capital asset activity for the year ended June 30, 2019 was as follows:

	Beginning <u>Balance</u>	<u>Increases</u>	<u>Decreases</u>	Ending <u>Balance</u>
Governmental Activities				
Capital assets, being depreciated:				
Buildings	\$ 90,755,709	\$ -	\$ -	\$ 90,755,709
Machinery and equipment	38,142	35,475		73,617
Total Capital Assets, Being Depreciated	90,793,851	35,475	-	90,829,326
Less accumulated depreciation for:				
Buildings	(22,880,784)	(2,268,893)	-	(25,149,677)
Machinery and equipment	(38,142)	(3,548)		(41,690)
Total Accumulated Depreciation	(22,918,926)	(2,272,441)		(25,191,367)
Total Capital Assets, Being Depreciated, net	67,874,925	(2,236,966)	-	65,637,959
Capital assets, not being depreciated:				
Land	695,000	-	-	695,000
Construction in progress		250,000		250,000
Total Capital Assets, Not Being Depreciated	695,000	250,000		945,000
Governmental Activities Capital Assets, Net	\$ 68,569,925	\$_(1,986,966)	\$	\$66,582,959

7. Deferred Outflows of Resources

Deferred outflows of resources represent the consumption of net position by the District that is applicable to future reporting periods. Deferred outflows of resources have a positive effect on net position, similar to assets. Deferred outflows of resources related to pensions and OPEB, in accordance with GASB Statements No. 68 and 75, are more fully discussed in the corresponding pension and OPEB notes.

8. Long-Term Debt

A. General Obligation Bonds

The District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds currently outstanding are as follows:

Governmental Activities:	Serial Maturities <u>Through</u>	Interest <u>Rate(s) %</u>	Amount Outstanding as of <u>06/30/19</u>
2014 State qualified refunding bonds 2015 State qualified refunding bonds 2010 Multipurpose bonds 2009 Multipurpose bonds 2011 Multipurpose bonds	12/01/23 07/15/24 10/15/26 08/15/28 01/15/30	1.50 - 4.00% 2.00 - 4.00% 2.50 - 4.25% 3.12 - 4.50% 3.00 - 5.25%	\$ 6,130,000 1,360,000 940,000 3,050,000 1,770,000
Total	01/13/30	3.00 - 3.23/0	\$ 13,250,000

B. Future Debt Service

The annual principal payments to retire all general obligation bonds outstanding as of June 30, 2019 are as follows:

Fiscal <u>Year</u>		<u>Principal</u>	Interest		<u>Total</u>
2020	\$	1,935,000	\$ 392,106	\$	2,327,106
2021		1,990,000	425,731		2,415,731
2022		2,040,000	346,106		2,386,106
2023		2,095,000	264,088		2,359,088
2024		2,160,000	180,009		2,340,009
2025-2030	_	3,030,000	365,483	_	3,395,483
Total	\$_	13,250,000	\$ 1,973,523	\$_	15,223,523

The General Fund has been designated as the source to repay the bonds payable.

C. Changes in General Long-Term Liabilities

During the year ended June 30, 2019, the following changes occurred in long-term liabilities (in thousands):

		Beginning Balance		Additions	R	eductions		Ending Balance		Less Current Portion		Equals Long-Term Portion 06/30/19
Governmental Activities		<u> </u>	•			<u> </u>		<u> </u>		<u> </u>		30,30,20
Bonds payable	\$	15,145	\$	-	\$	(1,895)	\$	13,250	\$	(1,935)	\$	11,315
Compensated absences		294		-		(35)		259		-		259
Net pension liability		27,048		2,691		-		29,739		-		29,739
Net OPEB liability	_	135,496	_	37,722			_	173,218			_	173,218
Total	\$_	177,983	\$_	40,413	\$	(1,930)	\$_	216,466	\$_	(1,935)	\$_	214,531

9. Deferred Inflows of Resources

Deferred inflows of resources are the acquisition of net position by the District that are applicable to future reporting periods. Deferred inflows of resources have a negative effect on net position, similar to liabilities. Deferred inflows of resources related to pension and OPEB will be recognized as expense in future years and are more fully described in the corresponding pension and OPEB notes.

10. Fund Balances

Fund balances are segregated to account for resources that are either not available for expenditure in the future or are legally set aside for a specific future use.

The District has implemented GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, which enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying existing governmental fund type definitions.

The following types of fund balances are reported at June 30, 2019:

Nonspendable – Represents amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The District does not have any funds that meet this criteria.

<u>Restricted</u> — Represents amounts that are restricted to specific purposes by constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation. This fund balance classification includes the District's grant and revolving funds and the remaining funds from bonded projects.

<u>Committed</u> - Represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the District's highest level of decision-making authority. The District does not have any funds that meet this criteria.

<u>Assigned</u> - Represent amounts that are constrained by the District's intent to use these resources for a specific purpose. This fund balance classification includes General Fund encumbrances for the expenditure of current year budgetary financial resources upon vendor performance in the subsequent budgetary period.

<u>Unassigned</u> – Represent amounts that are available to be spent in future periods.

The following is a breakdown of the District's fund balances at June 30, 2019:

		General	Nonmajor Governmental		Total Governmental		
		<u>Fund</u>		<u>Funds</u>		<u>Funds</u>	
Restricted:							
Grants and revolving funds	\$	-	\$	485,764	\$	485,764	
Bonded projects			_	567	_	567	
Total Restricted		-		486,331		486,331	
Assigned:							
Encumbrances		57,315			_	57,315	
Total Assigned		57,315		-		57,315	
Unassigned:							
General Fund	_	1,301,051	_		_	1,301,051	
Total Unassigned	_	1,301,051			_	1,301,051	
Total Fund Balances	\$	1,358,366	\$	486,331	\$_	1,844,697	

11. Worcester Contributory Retirement System

The District follows the provisions of GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, with respect to the employees' retirement funds.

A. <u>Plan Description</u>

All eligible employees of the District (except teachers) are members of the Worcester Contributory Retirement System (the System), a cost-sharing, multiple-employer public employee retirement system (PERS). Eligible employees must participate in the System. The pension plan provides pension benefits, deferred allowances, and death and disability benefits. Chapter 32 of Massachusetts General Laws establishes the authority of the System, contribution percentages and benefits paid. The System's Retirement Board does not have the authority to amend benefit provisions. Additional information is disclosed in the System's annual financial reports publicly available from the System located at Worcester Regional Retirement System at 23 Midstate Drive, Suite 106, Midstate Office Park, Auburn, Massachusetts 01501 or from the System's website at www.worcesterregionalretirement.org.

Participant Contributions

Participants contribute a set percentage of their gross regular compensation annually. Employee contribution percentages are specified in Chapter 32 of the Massachusetts General Laws. The employee's individual contribution percentage is determined by their date of entry into the System. In addition, all employees hired on or after January 1, 1979 contribute an additional 2% on all gross regular compensation over the rate of \$30,000 per year. The percentages are as follows:

Before January 1, 1975	5%
January 1, 1975 - December 31, 1983	7%
January 1, 1984 - June 30, 1996	8%
Beginning July 1, 1996	9%

For those members entering the System on or after April 2, 2012 in Group 1, the contribution rate will be reduced to 6% when at least 30 years of creditable service has been attained.

Participant Retirement Benefits

A retirement allowance consists of two parts: an annuity and a pension. A member's accumulated total deductions and a portion of the interest they generate constitute the annuity. The difference between the total retirement allowance and the annuity is the pension. The average retirement benefit is approximately 80-85% pension and 15-20% annuity.

The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest 3-year average annual rate of regular compensation for those hired prior to April 2, 2012 and the highest 5-year average annual rate of regular compensation for those first becoming members of the Massachusetts System on or after that date. However, per Chapter 176 of the Acts of 2011, for members who retire on or after April 2, 2012, if in the 5 years of creditable service immediately preceding retirement, the difference in the annual rate of regular compensation between any 2 consecutive years exceeds 100%, the normal yearly amount of the retirement allowance shall be based on the average annual rate of regular compensation received by the member during the period of 5 consecutive years preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification.

There are four classes of membership in the retirement system, but one of these classes, Group 3, is made up exclusively of the Massachusetts State Police. The other three classes are as follows:

- Group 1 General employees, including clerical, administrative, technical, and all other employees not otherwise classified.
- Group 2 Certain specified hazardous duty positions.
- Group 4 Police officers, firefighters, and other specified hazardous positions.

A retirement allowance may be received at any age, upon attaining 20 years of service. The plan also provides for retirement at age 55 if the participant was a member prior to January 1, 1978, with no minimum vesting requirements. If the participant was a member on or after January 1, 1978 and a member of Groups 1 or 2, then a retirement allowance may be received if the participant (1) has at least 10 years of creditable service, (2) is age 55, (3) voluntarily left District employment on or after that date, and (4) left accumulated annuity deductions in the fund. Members of Group 4 have no minimum vesting requirements, however, must be at least age 55. Groups 2 and 4 require that participants perform the duties of the Group position for at least 12 months immediately prior to retirement.

A participant who became a member on or after April 2, 2012 is eligible for a retirement allowance upon 10 years creditable service and reaching ages 60 or 55 for Groups 1 and 2, respectively. Participants in Group 4 must be at least age 55. Groups 2 and 4 require that participants perform the duties of the Group position for at least 12 months immediately prior to retirement.

Methods of Payment

A member may elect to receive his or her retirement allowance in one of three forms of payment as follows:

- Option A Total annual allowance, payable in monthly installments, commencing at retirement and terminating at the members death.
- Option B A reduced annual allowance, payable in monthly installments, commencing at retirement and terminating at the death of the member, provided however, that if the total amount of the annuity portion received by the member is less than the amount of his or her accumulated deductions, including interest, the difference or balance of his accumulated deductions will be paid in a lump sum to the retiree's beneficiary or beneficiaries of choice.
- Option C A reduced annual allowance, payable in monthly installments, commencing at retirement. At the death of the retired employee, 2/3 of the allowance is payable to the member's designated beneficiary (who may be the spouse, or former spouse who has not remarried, child, parent, sister, or brother of the employee) for the life of the beneficiary. For members who retired on or after January 12, 1988, if the beneficiary pre-deceases the retiree, the benefit payable increases (or "pops up" to Option A) based on the factor used to determine the Option C benefit at retirement. For members who retired prior to January 12, 1988, if the System has accepted Section 288 of Chapter 194 of the Acts of 1998 and the beneficiary pre-deceases the retiree, the benefit payable "pops up" to Option A in the same fashion. The Option C became available to accidental disability retirees on November 7, 1996.

Participant Refunds

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. In addition, depending upon the number of years of creditable service, such employees are entitled to receive zero, 50, or 100% of the regular interest which has accrued upon those deductions. However, effective July 1, 2010, members voluntarily withdrawing with less than 10 years of service get credited interest each year at a rate of 3% and do not forfeit any interest previously earned on contributions.

Employer Contributions

Employers are required to contribute at actuarially determined rates as accepted by the Public Employee Retirement Administration Commission (PERAC).

The District's contribution to the System for the year ended June 30, 2019 was \$1,825,956, which was equal to its annual required contribution.

B. Summary of Significant Accounting Policies

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the System and additions to/ deductions from System's fiduciary net position have been determined on the same basis as they are reported by the System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

C. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the District reported a liability of \$29,739,068 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2018, rolled forward to the measurement date of December 31, 2018. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At December 31, 2018, the District's proportion was 3.2797%.

For the year ended June 30, 2019, the District recognized pension expense of \$3,885,472. In addition, the District reported deferred outflows of resources and deferred (inflows) of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred (Inflows) of Resources
Differences between expected and actual experience	\$ 131,818	\$ (220,458)
Changes in assumptions	1,847,868	-
Net difference between pension projected and actual pension investment earnings	1,118,873	-
Changes in proportion and differences between pension contributions and proportionate share of contributions	740,672	
Total	\$ 3,839,231	\$ (220,458)

Amounts reported as deferred outflows and (inflows) of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2020	\$ 1,163,594
2021	882,006
2022	878,581
2023	773,518
2024	(78,926)
Total	\$ 3,618,773

D. Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of January 1, 2018 using the following actuarial assumptions, applied to all periods included in the measurement:

COLA: 3% of the first \$14,000

Salary increases: 4.25% - 7% per year, depending on Group

Investment rate of return: 7.75%

Mortality rates were based on the RP-2000 Mortality Table (base year 2009) with full generational mortality improvement using Scale BB. For disabled lives, the mortality rates were based on the RP-2000 Mortality Table (base year 2012) with full generational mortality improvement using Scale BB.

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range (expected returns, net of pension plan investment expense and inflation) is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding an expected inflation rate. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2018 are summarized in the following table:

		Long-term
	Target	Expected
	Asset	Real Rate
<u>Asset Class</u>	<u>Allocation</u>	<u>of Return</u>
Global equity	39.00%	4.75%
Fixed income	23.00%	2.28%
Private equity	13.00%	8.15%
Real estate	10.00%	3.43%
Timber/natural resources	4.00%	4.00%
Portfolio completion strategies	11.00%	3.76%
Total	100.00%	

E. Discount Rate

The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

F. Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.75%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

		Current	
1% Decrease	[Discount Rate	1% Increase
<u>6.75%</u>		<u>7.75%</u>	<u>8.75%</u>
\$ 35,822,562	\$	29,739,068	\$ 24,599,760

G. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial report.

12. Massachusetts Teachers' Retirement System (MTRS)

A. Plan Description

The Massachusetts Teachers' Retirement System (MTRS) is a public employee retirement system (PERS) that administers a cost-sharing multi-employer defined benefit plan, as defined in Governmental Accounting Standards Board (GASB) Statement No. 67, Financial Reporting for Pension Plans. MTRS is managed by the Commonwealth of Massachusetts on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for all contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives, and Quincy College. The MTRS is part of the Commonwealth of Massachusetts reporting entity and does not issue a stand-alone audited financial report.

Management of MTRS is vested in the Massachusetts Teachers' Retirement Board (MTRB), which consists of seven members - two elected by the MTRS members, one who is chosen by the six other MTRB members, the State Treasurer (or their designee), the State Auditor (or their designee), a member appointed by the Governor, and the Commissioner of Education (or their designee), who serves ex-officio as the Chairman of the MTRB.

B. Benefits Provided

MTRS provides retirement, disability, survivor, and death benefits to members and their beneficiaries. Massachusetts General Laws (MGL) establishes uniform benefit and contribution requirements for all contributory PERS. These requirements provide for superannuation retirement allowance benefits up to a maximum of 80% of a member's highest 3-year average annual rate of regular compensation. For employees hired after April 1, 2012, retirement allowances are calculated on the basis of the last 5 years or any 5 consecutive years, whichever is greater in terms of compensation. Benefit payments are based upon a member's age, length of creditable service, and group creditable service, and group classification. The authority for amending these provisions rests with the Legislature.

Members become vested after 10 years of creditable service. A superannuation retirement allowance may be received upon the completion of 20 years of creditable service or upon reaching the age of 55 with 10 years of service. Normal retirement for most employees occurs at age 65. Most employees who joined the system after April 1, 2012 cannot retire prior to age 60.

MTRS funding policies have been established by Chapter 32 of Massachusetts General Laws. The Legislature has the authority to amend these policies. The annuity portion of the MTRS retirement allowance is funded by employees, who contribute a percentage of their regular compensation. Costs of administering the plan are funded out of plan assets.

C. Contributions

Member contributions for MTRS vary depending on the most recent date of membership:

Membership Date	% of Compensation
Prior to 1975	5% of regular compensation
1975 - 1983	7% of regular compensation
1984 to 6/30/1996	8% of regular compensation
7/1/1996 to present	9% of regular compensation
7/1/2001 to present	11% of regular compensation (for teachers hired
	after 7/1/01 and those accepting provisions of
	Chapter 114 of the Acts of 2000)
1979 to present	An additional 2% of regular compensation in
	excess of \$30,000

D. Actuarial Assumptions

The total pension liability for the June 30, 2018 measurement date was determined by an actuarial valuation as of January 1, 2018 rolled forward to June 30, 2018. This valuation used the following assumptions:

- (a) 7.35% investment rate of return, (b) 3.50% interest rate credited to the annuity savings fund and (c) 3.00% cost of living increase on the first \$13,000 per year.
- Salary increases are based on analyses of past experience but range from 4.0% to 7.5% depending on length of service.
- Experience study is dated July 21, 2014 and encompasses the period from January 1, 2006 to December 31, 2011.
- Mortality rates were as follows:
 - Pre-retirement reflects RP-2014 White Collar Employees table projected generationally with Scale MP 2016 (gender distinct).
 - Post-retirement reflects RP-2014 White Collar Healthy Annuitant table projected generationally with Scale MP 2016 (gender distinct).
 - Disability assumed to be in accordance with the RP-2014 White Collar Healthy Annuitant table projected generationally with Scale MP-2016 (gender distinct).

Investment assets of the MTRS are with the Pension Reserves Investment Trust (PRIT) Fund. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage. Best estimates of

geometric rates of return for each major asset class included in the PRIT Fund's target asset allocation as of June 30, 2018 are summarized in the following table:

Asset Class	Target <u>Allocation</u>	Long-Term Expected Real Rate of Return
Global equity	39.0%	5.0%
Portfolio completion strategies	13.0%	3.7%
Core fixed income	12.0%	0.9%
Private equity	12.0%	6.6%
Real estate	10.0%	3.8%
Value added fixed income	10.0%	3.8%
Timber/natural resources	4.0%	3.4%
Total	100.0%	

E. Discount Rate

The discount rate used to measure the total pension liability was 7.35%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the Commonwealth's contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rates. Based on those assumptions, the net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

F. Sensitivity Analysis

The following illustrates the sensitivity of the collective net pension liability to changes in the discount rate. In particular, the table presents the MTRS collective net pension liability assuming it was calculated using a single discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current discount rate (amounts in thousands):

1% Decrease Current Discount		1% Increase		
<u>(6.35%)</u>	Rate (7.35%)	(8.35%)		
\$ 29,482,300	\$ 23.711.289	\$18,771,300		

G. Special Funding Situation

The Commonwealth is a nonemployer contributor and is required by statute to make all actuarial determined employer contributions on behalf of the member employers. Therefore, these employers are considered to be in a special funding situation as defined by GASB Statement No. 68, Accounting and Financial Reporting for (GASB 68) and the Commonwealth is a nonemployer contributing entity in MTRS. Since the employees do

not contribute directly to MTRS, there is no net pension liability to recognize for each employer.

H. District Proportions

In fiscal year 2018 (the most recent measurement period), the Commonwealth's proportionate share of the MTRS' collective net pension liability was approximately \$150 million, based on a proportionate share of 0.632140%. As required by GASB 68, the District has recognized its portion of the Commonwealth's contribution of approximately \$8.3 million as both a revenue and expenditure in the General Fund, and its portion of the collective pension expense of approximately \$15.2 million as both a revenue and expense in the governmental activities.

13. Other Post-Employment Benefits (GASB 74 and GASB 75)

GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), replaces the requirements of Statement No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. This applies if a trust fund has been established to fund future OPEB costs. In fiscal year 2017, the District established a single-employer defined benefit OPEB Trust Fund to provide funding for future employee health care costs. The OPEB Trust Fund does not issue a stand-alone financial report.

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, replaces the requirements of Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. Statement No. 75 establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. Statement No. 75 identifies the methods and assumptions that are required to be used to project benefit payments, discounted projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

All the following OPEB disclosures are based on a measurement date of June 30, 2019.

A. General Information

<u>Plan Description</u>

The District provides post-employment healthcare benefits for retired employees through the District's plan. The District provides health and life insurance coverage. The benefits, benefit levels, employee contributions, and employer contributions are governed by Chapter 32 of the Massachusetts General Laws.

Benefits Provided

The District provides medical and life insurance to retirees and their covered dependents. All active employees who retire from the District and meet the eligibility criteria will receive these benefits.

Plan Membership

As of July 1, 2018, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries	
currently receiving benefit payments	475
Active employees	992
Total	1,467

B. Investments

The OPEB trust fund assets are not invested as of June 30, 2019.

Rate of Return. For the year ended June 30, 2019, the annual money-weighted rate of return on investments, net of investment expense was 3.57%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

C. Actuarial Assumptions

The net OPEB liability was determined by an actuarial valuation as of July 1, 2018, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation Investment rate of return Municipal bond rate/discount rate	2.6% 6.75% 3.5%	compounded annually, net of fees
Healthcare cost trend rates	8.0%	for 2018 to an ultimate rate of 3.90% as of 2024
Retiree's share of benefit-related costs	40% 50%	medical life
Participation rate	80% 85%	medical life

Post-retirement mortality rates for general employees were based on the RP-2014 Blue Collar Healthy Annuitant Mortality Table projected generationally using scale MP- 2018.

Pre-retirement mortality rates for general employees are based on the RP-2014 Blue Collar Employees Table projected generationally using scale MP-2018.

Post-retirement mortality rates for teachers are based on the RP-2014 White Collar Mortality Table, base year 2014, projected with generational mortality improvement using scale MP-2016.

Pre-retirement mortality rates for teachers are based on the RP-2014 White Collar Mortality Table, base year 2014, projected with generational mortality improvement using scale MP-2016.

The discount rate used to measure the net OPEB liability was 3.50%, based on the Bond Buyer 20-Bond GO Index published on June 27, 2019. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate.

Based on those assumptions, the OPEB plan fiduciary net position was not projected to be available to make all projected future benefit payments of current plan members.

D. Target Allocations

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic/geometric real rates of return for each major asset class included in the target asset allocation as of June 30, 2019 are summarized in the following table.

<u>Asset Class</u>	Target Asset <u>Allocation</u>	Long-term Expected Real <u>Rate of Return</u>
Domestic equity	30.00%	5.92%
Domestic bond	25.00%	3.69%
International equity	15.00%	2.73%
Alternatives	20.00%	3.50%
International bond	10.00%	3.80%
Cash and equivalents	0.00%	0.00%
Total	100.00%	

E. Discount Rate

The discount rate used to measure the net OPEB liability was 3.5%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate.

F. Net OPEB Liability

The components of the net OPEB liability, measured as of June 30, 2019, were as follows:

Total OPEB liability	\$	173,228,541
Plan fiduciary net position	_	10,377
	_	
Net OPEB liability	\$_	173,218,164
	-	
Plan fiduciary net position as a		
percentage of the total OPEB liability		0.01%

G. Changes in the Net OPEB Liability

The following summarizes the changes in the net OPEB liability for the past year:

		Increase (Decrease)				
					Plan	
		Total OPEB		١	Fiduciary	Net OPEB
		Liability		Ne	et Position	Liability
		<u>(a)</u>			<u>(b)</u>	<u>(a) - (b)</u>
Balances at June 30, 2018	\$	135,506,124	Ş	5	10,019	\$ 135,496,105
Changes for the year:						
Service cost		7,253,067			-	7,253,067
Interest		5,463,387			-	5,463,387
Contributions - employer					3,172,824	(3,172,824)
Net investment income		-			358	(358)
Differences between expected						
and actual experience		(3,038,565)			-	(3,038,565)
Changes in assumptions or						
other inputs		31,217,352			-	31,217,352
Benefit payments	_	(3,172,824)		(3,172,824)	
Net Changes	_	37,722,417			358	37,722,059
Balances at June 30, 2019	\$_	173,228,541	Ç	S	10,377	\$ 173,218,164

Changes of assumptions and other inputs reflect a change in the discount rate from 3.87% in fiscal year 2018 to 3.50% in fiscal year 2019.

H. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current discount rate:

	Current	
	Discount	
1% Decrease	Rate	1% Increase
(2.50%)	(3.50%)	<u>(4.50%)</u>
\$209,510,820	\$173,218,164	\$145,186,103

I. Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability, as well as what the net OPEB liability would be if it as calculated using healthcare cost trend rates that are 1 percentage-point lower or 1 percentage-point higher than the current healthcare cost trend rates:

	Current Healthcare	
	Cost Trend	
1% Decrease	Rates	1% Increase
(7.0%)	(8.0%)	<u>(9.0%)</u>
\$139,842,142	\$173,218,164	\$221,305,867

J. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2019, the District recognized OPEB expense of \$15,853,416. At June 30, 2019, the District reported deferred outflows and (inflows) of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred (Inflows) of Resources
Difference between expected and actual experience	\$ 528	\$ (2,584,370)
Change in assumptions	26,551,081	(5,189,895)
Total	\$ 26,551,609	\$ (7,774,265)

Amounts reported as deferred outflows and (inflows) of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	
2020	\$ 3,137,713
2021	3,137,713
2022	3,137,713
2023	3,137,641
2024	3,320,233
Thereafter	2,906,331
Total	\$ 18,777,344

14. Commitments and Contingencies

<u>Grants</u> - Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

15. Subsequent Events

COVID-19

The COVID-19 outbreak in the United States (and across the globe) has resulted in economic uncertainties. The disruption is expected to be temporary, but there is considerable uncertainty around the duration and scope. The extent of the impact of COVID-19 on our operational and financial performance will depend on certain developments, including the duration and spread of the outbreak, impact on our students served by the District, employees, and vendors, all of which are uncertain and cannot be predicted. At this point, the extent to which COVID-19 may impact our financial condition or results of operations is uncertain.

Capital lease

In July 2019 the District entered into a lease to finance a portion of a turf field at the High School. The amount financed is \$189,155 and total lease payments over the three year repayment period is \$207,802.

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (GASB 68)

JUNE 30, 2019

(Unaudited)

Worcester Regional Retirement System

Fiscal	Measurement	Proportion of the Net Pension	9	roportionate Share of the Net Pension			Proportionate Share of the Net Pension Liability as a	Plan Fiduciary Net Position Percentage of the Total
<u>Year</u>	<u>Date</u>	<u>Liability</u>		<u>Liability</u>	<u>Co</u>	vered Payroll	Percentage of Covered Payroll	<u>Pension Liability</u>
June 30, 2019	December 31, 2018	3.28%	\$	29,739,068	\$	9,287,357	320.2%	43.1%
June 30, 2018	December 31, 2017	3.32%	\$	27,047,828	\$	11,159,876	242.4%	46.4%
June 30, 2017	December 31, 2016	2.94%	\$	24,584,493	\$	12,325,281	199.5%	42.0%
June 30, 2016	December 31, 2015	3.02%	\$	21,453,126	\$	10,975,602	195.5%	44.5%
June 30, 2015	December 31, 2014	3.29%	\$	19,556,058	\$	10,553,463	185.3%	47.9%

Massachusetts Teachers' Retirement System

					С	ommonwealth					Proportionate	Plan Fiduciary
				of Massachusetts' Total Net							Share of the	Net Position
					Tota	al Proportionate	Pension				Net Pension	Percentage
		Proportion	Р	roportionate	SI	Share of the Net		are of the Net Liability			Liability as a	of the
		of the	:	Share of the	Pe	Pension Liability		Associated			Percentage of	Total
Fiscal	Measurement	Net Pension	1	Net Pension	A:	Associated with		with the		Covered	Covered	Pension
<u>Year</u>	<u>Date</u>	<u>Liability</u>		<u>Liability</u>		the District	<u>District</u>		<u>Payroll</u>		<u>Payroll</u>	<u>Liability</u>
June 30, 2019	June 30, 2018	0.632140%	\$	-	\$	149,888,653	\$	149,888,653	\$	44,394,345	0%	54.84%
June 30, 2018	June 30, 2017	0.664017%	\$	-	\$	151,962,838	\$	151,962,838	\$	44,800,000	0%	54.25%
June 30, 2017	June 30, 2016	0.645695%	\$	-	\$	144,361,094	\$	144,361,094	\$	44,800,000	0%	52.73%
June 30, 2016	June 30, 2015	0.643135%	\$	-	\$	131,776,121	\$	131,776,121	\$	41,000,000	0%	55.38%
June 30, 2015	June 30, 2014	0.652099%	\$	-	\$	103,660,015	\$	103,660,015	\$	40,000,000	0%	61.64%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF PENSION CONTRIBUTIONS (GASB 68)

JUNE 30, 2019

(Unaudited)

Worcester Regional Retirement System

Fiscal	Measurement		ontractually Required Contribution	Re	ntributions in elation to the ontractually Required contribution	Def	tribution ficiency		Covered Payroll	Contributions as a Percentage of Covered	
<u>Year</u> June 30, 2019	<u>Date</u> December 31, 2018	<u>,</u>	1.825.956	<u> </u>	1,825,956	(Excess)		¢	9,287,357	<u>Payroll</u> 20%	
June 30, 2018	December 31, 2017	\$	1,678,385	\$	1,678,385	\$	-	\$	11,159,876	15%	
June 30, 2017 June 30, 2016	December 31, 2016 December 31, 2015	\$ \$	1,425,736 1,359,653	\$ \$	1,425,736 1,359,653	\$ \$	-	\$ \$	12,325,281 10,975,602	12% 12%	
June 30, 2015	December 31, 2014	\$	1,298,737	\$	1,298,737	\$	-	\$	10,553,463	12%	

Massachusetts Teachers' Retirement System

Fiscal	Measurement		Contractually Required Contribution Provided by		Re Co	ntributions in lation to the entractually Required		ntribution eficiency		Covered	Contributions as a Percentage of Covered	
<u>Year</u>	<u>Date</u>	<u>(</u>		<u>nmonwealth</u>		Contribution		(Excess)		<u>Payroll</u>	<u>Payroll</u>	
June 30, 2019	June 30, 2018		\$	8,311,275	\$	8,311,275	\$	-	\$	44,394,345	19%	
June 30, 2018	June 30, 2017		\$	8,204,027	\$	8,204,027	\$	-	\$	44,800,000	18%	
June 30, 2017	June 30, 2016		\$	7,261,380	\$	7,261,380	\$	-	\$	44,800,000	16%	
June 30, 2016	June 30, 2015		\$	6,572,392	\$	6,572,392	\$	-	\$	41,000,000	16%	
June 30, 2015	June 30, 2014		\$	6,112,644	\$	6,112,644	\$	-	\$	40,000,000	15%	

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY (GASB 74 and GASB 75)

(Unaudited)

		<u>2019</u>		<u>2018</u>		<u>2017</u>
Total OPEB Liability						
Service cost	\$	7,253,067	\$	7,593,739	\$	9,091,033
Interest on unfunded liability - time value of money		5,463,387		4,989,178		4,278,911
Difference between expected and actual experience		(3,038,565)		-		-
Change in assumptions and other inputs		31,217,352		(7,338,921)		(19,679,264)
Benefit payments, including refunds		(2.172.024)		(2.012.207)		(2.022.742)
of member contributions	-	(3,172,824)	•	(3,013,387)	•	(2,922,743)
Net Change in Total OPEB Liability		37,722,417		2,230,609		(9,232,063)
	_				į	
Total OPEB Liability - Beginning	-	135,506,124		133,275,515		142,507,578
Total OPEB Liability - Ending (a)	\$	173,228,541	¢	135,506,124	¢	133,275,515
Total Of Eb Elability Eliaing (a)	Ÿ =	173,220,341	٠,	133,300,124	Ψ,	133,273,313
Plan Fiduciary Net Position						
Contributions - employer		3,172,824		3,023,387		2,922,743
Net investment income		358		19		-
Benefit payments, including refunds						
of member contributions	_	(3,172,824)		(3,013,387)	į	(2,922,743)
Not Change in Dian Fiduciany Not Desition		25.0		10.010		
Net Change in Plan Fiduciary Net Position		358		10,019		-
Plan Fiduciary Net Position - Beginning		10,019		_		-
,	_	,	•		•	
Plan Fiduciary Net Position - Ending (b)	\$_	10,377	\$	10,019	\$	
Net OPEB Liability - Ending (a - b)	\$	173,218,164	\$	135,496,105	\$	133,275,515

Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULES OF NET OPEB LIABILITY, CONTRIBUTIONS AND INVESTMENT RETURNS (GASB 74 AND GASB 75)

(Unaudited)

		<u>2019</u>		<u>2018</u>	<u>2017</u>
Schedule of Net OPEB Liability Total OPEB liability Plan fiduciary net position	\$ _	173,228,541 (10,377)	\$	135,506,124 (10,019)	\$ 133,275,515
Net OPEB liability	\$_	173,218,164	\$_	135,496,105	\$ 133,275,515
Plan fiduciary net position as a percentage of the total OPEB liability		0.01%		0.01%	0.00%
		<u>2019</u>		<u>2018</u>	<u>2017</u>
Schedule of Contributions Actuarially determined contribution	\$	15,245,531	\$	15,185,148	\$ 13,378,565
Contributions in relation to the actuarially determined contribution Contribution deficiency (excess)	<u>-</u>	(3,172,824) 12,072,707	-	(3,023,387) 12,161,761	(2,922,743) 10,455,822
Schedule of Investment Returns		2019		2018	2017
Annual money weighted rate of return, net of investment expense		3.57%		Unavailable	Unavailable

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

See notes to District's financial statements for summary of significant actuarial methods and assumptions.